**Jemaah Islamiyah (JI)**

**Name:** Jemaah Islamiyah (JI)

**Type of Organization:**
- Insurgent
- non-state actor
- religious
- terrorist
- transnational
- violent

**Ideologies and Affiliations:**
- Islamist
- jihadist
- Qutbist
- Salafist
- Sunni
- takfiri

**Place of Origin:**
Indonesia

**Year of Origin:**
1993 (formal establishment)

**Founder(s):**
Abu Bakar Bashir and Abdullah Sungkar

**Places of Operation:**
Indonesia (primary operations); Malaysia and Singapore (cells); the Philippines, Cambodia, and Thailand (possible operations)

**Overview**

*As Known As:*
- Islamic Organization
- Jemaa Islamiyah
- Jema’a Islamiyah
- Jemaa Islamiyya
- Jema’a Islamiyya
- Jemaa Islamiyyah
- Jema’ah Islamiyah
- Jemaah Islamiah

**Executive Summary:**

Jemaah Islamiyah (JI) is a jihadist group in Southeast Asia that seeks to establish a caliphate in the region through violent means. One of JI’s precursors was Darul Islam, an insurgent movement that gave rise to three separate revolts against the Indonesian government in the 1950s and 1960s. JI first raised its global profile after carrying out bombings in Bali in 2002 and 2005, killing 202 and 20 people (mostly foreign tourists), respectively. Among other violent operations, JI is known for its links to the 1993 World Trade Center bombing as well as the 1995 failed “Bojinka” plot, an attempt to bomb 12 U.S. commercial airlines in the span of two days. JI has links to al-Qaeda and the Abu Sayyaf Group (ASG), a Philippines-
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Based terrorist organization. JI’s co-founder and former leader Abu Bakar Bashir pledged loyalty to ISIS in July 2014. However, some reports claim that JI does not support ISIS and remains tied to al-Qaeda. Nonetheless, regional authorities, including Australian intelligence officials, are concerned that JI is loyal to ISIS and could increase terrorist activities in the region.

In July 2008, Bashir established a new group called Jemaah Ansharut Tauhid (JAT), which has since been implicated in numerous terrorist attacks. Bashir had sought to revive the “Islamic movement” in Indonesia through public outreach and education. In order to serve this purpose, he established JAT as an “open and above-ground” organization, as opposed to the “underground” characteristic of groups such as JI. JAT’s establishment caused a rift within JI, with some members following Bashir and others remaining committed to the original group. JI and JAT disagreed over strategy and tactics, and eventually JI leaders demanded that anyone who joined JAT must leave JI.

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In 2014, analyst J.M. Berger wrote that JI is defunct. Nevertheless, the group remains a threat given its extensive network and alleged ties to both ISIS and al-Nusra Front (Hayat Tahrir al-Sham). Australian authorities in particular have expressed concern about JI foreign fighters returning to the region. This danger is exacerbated by Indonesia’s relatively lax immigration laws, which allow Indonesian citizens to travel in and out of conflict zones. Consequently, Indonesian jihadists who have fought in Iraq and Syria do not face the threat of criminal charges upon returning home. Interviews conducted in February 2016 with current and former JI extremists revealed that the terror group has become more active since the start of the conflict in Syria and is recruiting. Indonesian police believe that JI poses a significant security threat because it maintains a sophisticated training and organizational structure in the country.

Numerous reports indicate a resurgent threat from JI. Indonesian authorities fear militant and radicalized Indonesian-citizen jihadists returning home after training with JI. Analyst Sidney Jones claims that “We’re all concerned that with probably close to 200 fighters or supporting personnel in Syria and Iraq from Indonesia that we could see a real boost to the terrorist movement if they return.” Terrorism analyst Taufik Andrie has stated that returning Indonesian foreign fighters could also aggravate tensions between Indonesia’s Sunni majority and Shiite minority.

JI has reportedly sought to rebuild its military wing since 2010. JI has supposedly kept its military activity underground in anticipation of a future confrontation. However, the group has advised its recruits against any violent action. According to the Institute for Policy Analysis of Conflict, such a dynamic could lead to dissent within JI and the splintering off of a more violent organization.

Indonesian police believe that a “Neo-JI”—a younger generation of JI militants—has emerged. The new faction developed after the organization’s leadership suffered heavy losses between 2009 and 2014, as a result of deaths and arrests. Neo-JI is believed to have maintained ties to al-Qaeda in Syria. In 2019, former Indonesian police spokesperson Dedi Prasetyo said that the faction continues to recruit members in order to achieve the group’s ultimate aim of establishing a caliphate in the country. By some estimates, JI as a whole is comprised of between 2,000 to 3,000 members in Indonesia, and has many more supporters and sympathizers in the Muslim majority country.

On June 29, 2019, Indonesian counterterrorism police arrested JI leader Para Wijayanto on the outskirts of Jakarta. He reportedly attended a jihadist training camp in the Philippines in 2000 and was involved in the 2002 Bali Bombings that killed more than 200 people. Wijayanto is believed to have become the leader of JI in 2008 and was known to have recruited and trained members to join extremist groups in Syria. During their investigation into Wijayanto, the Indonesian police discovered that JI was using two palm oil farms in Sumatra and Kilamantan to generate income, a new development.
The revelation sparked fears that JI is regaining strength. Wijayanto’s trial began on March 18, 2020 on charges of terrorism that carry a possible death penalty. On July 20, 2020, he was sentenced to seven years in prison on the charge of inciting others to commit an act of terrorism.

**Doctrine:**

JI aims to establish an Islamic state (Daulah Islamiyah Nusantara) in Southeast Asia. Initially, the state would encompass Malaysia, Indonesia, and Mindanao (southern Philippines), and later absorb southern Thailand, Singapore, and Brunei.

JI’s history indicates that the group pursues a three-phase strategy of violent jihad to establish a caliphate. The first phase of jihad targets local government. The second targets regional governments through a conflagration of attacks in countries such as Singapore and Philippines. The third phase is global jihad. This latter phase developed as a result of association with al-Qaeda, which seeks a global jihad, as opposed to JI’s initial localized jihad.

When Indonesia declared independence from the Netherlands, Abu Bakar Bashir and Abdullah Sungkar founded JI to overthrow the secular Indonesian state through political disruption and violence. One of JI’s precursors was Darul Islam, an insurgent movement that gave rise to three separate revolts against the Indonesian government in the 1950s and 1960s. Both Bashir and Sungkar were involved in Darul Islam, which was too ideologically fractured to move forward as an organization. However, during this time, they became involved in subversive activities against President Suharto’s government. Sungkar and Bashir later left Indonesia to join the jihad in Afghanistan and then Pakistan. It is in these two countries where they associated with Afghans who espoused extremist ideology and foreign fighters who had also sought to join jihad. It is during this period that they developed the ideological and operational underpinnings of JI.

JI’s ideological and tactical manual is titled *General Guidelines of the Struggle of Al Jemā’ah Al Islāmiyah* (PUPJI). PUPJI states that one of the group’s main objectives is to develop the resources and capabilities of its members and the organization as a whole, including by teaching skills like bomb-making and acting as a “networking” organization.

JI’s doctrine is based on five founding principles: *iman* (belief), *hijrah* (emigration), *i’dad* (preparation to struggle in the way of God), *jihad* (struggle in the way of Allah), and *al wala wal bara* (division of the world into friends and enemies).

JI’s ideology is influenced by al-Qaeda’s political theology, including works like Abu Musab al-Suri’s “Call to Worldwide Islamic Resistance,” Abu Bakr Naji’s “The Management of Savagery,” and Sayyed Imam Al-Sharif’s “Rationalizing Jihad in Egypt and the World.”

Schisms within JI have formed over disagreements on what the group’s goals should be. One camp wanted to slowly progress into a caliphate through radical proselytizing and education, building an Islamic community, and increasing adherence to Islamic law. The other group advocated the use of violent jihad. The latter group, though smaller, was ultimately successful in setting JI’s goals. This more violent group was led by former JI military leader Riduan Isamuddin, a.k.a. Hambali, who encouraged a shift toward al-Qaeda-style tactics, resulting in a surge of attacks against Western assets in Indonesia in 2003. These attacks displayed JI’s tactical shift from targeting government and law enforcement to focusing on soft targets, such as tourist attractions, using car and suicide bombings.

**Organizational Structure:**

JI’s structure is outlined in the group’s ideological and tactical manual, *General Guidelines of the Struggle of Al Jemā’ah Al Islāmiyah* (PUPJI). JI divides its areas of operation into regional units that serve different administrative and operational purposes, each of which is called a *mantiqi*. Each *mantiqi* is in turn divided into smaller districts, each of which is called a *wakalah*.

JI is headed by an emir (commander or prince), who appoints and presides over councils for governance, theology, fatwa
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(Islamic jurisprudence), and discipline.\(^5\) The governing council includes a central command that makes policy and determines tactical and strategic operations. For instance, the central command approves plans for future offensives and controls the leaders of the four **mantiqi** and the heads of their respective **wakalah**.

**Mantiqi** I operates in Singapore and Malaysia and serve as JI’s source of financing for operations, i.e. to terror attacks and training. **Mantiqi** II covers Indonesia, the main area in which JI carries out terrorist activities such as launching attacks on government and law enforcement targets. **Mantiqi** III includes the Philippine island of Mindanao, the Malaysian state of Sabah on the island of Borneo, and the Indonesian island of Sulawesi, where cells are responsible for training. **Mantiqi** IV, which includes Australia and the West Papua province of Indonesia, focuses on fundraising.\(^5\)

In accordance with the PUPJI’s guidelines, from 2000 to 2001 JI was governed by a five-member Regional Advisory Council chaired by Riduan Isamuddin, a.k.a. Hambali. Before his arrest in 2003, Hambali supervised the **mantiqi**.\(^5\)

Despite the hierarchy outlined in the PUPJI, JI became more decentralized in practice during the early 2000s.\(^5\) Regional leaders have developed a certain degree of autonomy and many cells are even completely isolated from one another.\(^5\) This structure allows JI to remain active even when top leaders are arrested or killed. Small bands have been able to congregate in mountainous areas of Sulawesi, for example, where authorities fear they are trafficking weapons from neighboring countries.\(^5\) According to a October 2009 Congressional Research Service report, JI’s core membership at its peak consisted of between 500 and several thousand persons, with countless more given radical educations in the JI-run **pesantren**.\(^5\) As of October 2019, there were an estimated 2,000 to 3,000 active JI members.\(^5\)

Following the 2002 and 2005 Bali bombings, the Indonesian government cracked down on the group and a number of senior JI leaders and active members were either killed or arrested. The degradation of JI’s leadership led to a shift in the group’s structure.\(^6\) During a meeting in 2008, remaining senior JI leaders and younger members—many whom received JI’s religious education—formed a new central command, **markaziyyah**, which oversaw the group’s shift to religious outreach.\(^6\)

At that same meeting, JI senior leaders appointed Para Wijayanto as the group’s new emir.\(^6\) In 2009, JI created the Majelis Dakwah Umat Islam (MDUI) to serve as its public-facing organization, with the objective of spreading JI’s ideology and encouraging Muslims to enforce Islamic law.\(^6\) This recent iteration of JI leadership also sought to rebuild the group’s separate military wing in 2010, which had lapsed into inactivity following the Indonesian police crackdown of the early 2000s.\(^6\) JI’s MDUI would operate openly and focus on religious education, while the military wing would remain clandestine.\(^6\) The military wing is reportedly based on the original PUPJI structure.\(^6\)

Indonesian police believe that a faction of JI reconstituted into a “Neo-JI”—a term coined by law enforcement to refer to a younger generation of JI militants. In 2019, former Indonesian police spokesperson Dedi Prasetyo said that the faction continues to recruit members in order to achieve its aim of establishing a caliphate in the country.\(^6\) Neo-JI has also been linked to al-Qaeda in Syria.\(^6\)

Researchers believe the entire JI network may have expanded to 2,000 members in Indonesia.\(^6\) By one estimate, JI as a whole is comprised of between 2,000 to 3,000 members. The group has an unidentified number of supporters and sympathizers in the Muslim majority country.\(^7\)

**Financing:**

JI fundraises through membership donations and criminal and business activities, according to the U.S. State Department.\(^7\) The group has received financial, ideological, and logistical support from other groups in its network, such as al-Qaeda’s core and other Middle Eastern contacts.\(^7\) While some analysts believe al-Qaeda is JI’s main source of revenue, others note the group’s ability to exploit charities and divert resources away for terror operations.\(^7\)
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Additional sources of money for JI include cash remittances from individuals of the Indonesian diaspora, profits from hawala (informal money-lender networks), weapons smuggling, and extortion. It is unclear how much money the group has in its coffers and how these funds are distributed to operatives. After around 2009, JI’s attacks have lacked the sophistication of previous JI attacks, leading analysts to believe that the group suffered from a lack of funding.

The group also appears to use charitable organizations as fronts for the organization. On September 4, 2014, the U.S. Department of the Treasury designated the Hilal Ahmar Society Indonesia (HASI) for sending multiple groups of JI terrorist fighters to Syria for providing funds, military training, and recruits to JI. HASI, ostensibly JI’s humanitarian wing, has been active as a non-governmental organization in Indonesia since 2011.

During their investigation into alleged JI leader Para Wijayanto, the Indonesian police discovered a new development in the terrorist group’s financing effort. JI was profiting from two palm oil farms in Sumatra and Kilamantan. The group used income from the palm oil businesses to fund their activities and pay salaries to leaders and other members in the network, said a police spokesperson.

Recruitment:

JI relies largely on social outreach efforts to recruit new followers. For example, JI provided relief to victims of the 2004 Indian Ocean tsunami in order to attract support for its cause. While some JI recruits come from poorer backgrounds, many recruits are well-educated and attracted to “charismatic” preachers. In recent years, JI has attracted recruits from other Islamist groups in the region, including Indonesia-based Darul Islam, JI’s ideological predecessor.

JI also recruits members through its Islamic schools and the family networks created by marriages in the community. The Al Mukmin school in Ngruki, Indonesia, is part of a network of pesantren for children of JI members. The schools are meant to serve JI by perpetually replenishing the group’s ranks. According to Sidney Jones of the Jakarta-based Institute for Policy Analysis of Conflict, only some 40 pesantren in the country are associated with terrorist activities, while others focus on creating “upstanding citizens.”

According to an April 2017 report on JI, the group has increased efforts to recruit on university campuses. In 2014, Indonesian police obtained a PowerPoint presentation from JI’s education wing showing that JI had reached 1,988 male university students and 862 females during 2013, though they did not necessarily become members.

Training:

During the 1980s, members of JI’s predecessor, Darul Islam, trained in Afghanistan. Since the 1990s, JI training has continued in Pakistan with assistance from the Pakistani militant group Lashkar-e-Taiba (LeT). The Moro Islamic Liberation Front (MILF) helped with JI’s training in the Philippines using training camps in the southern island of Mindanao. Training camp activities include indoctrination studies and weapons and explosives training.

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Key Leaders

Abu Bakar Bashir
Founder and spiritual leader, alleged operational leader

Abdullah Sungkar
Founder and former spiritual leader, deceased

Noordin Top
Top recruiter, one of the masterminds behind the August 2003 attack on Marriott Hotel and September 2004 car bomb outside Australian Embassy in Jakarta, reportedly killed by Indonesian police in Java on September 17, 2009

Riduan Isamuddin (a.k.a Hambali)
Operational leader, head of regional shura, suspected al-Qaeda operations director for East Asia, now in extrajudicial detention at Guantanamo Bay

Mohamed Iqbal Abdurrahman (a.k.a Abu Jibril)
Primary recruiter and second-in-command, arrested in Malaysia

Zulkifli Abdhir (a.k.a. Marwan)
Bomb maker and member of central command, confirmed dead February 5, 2015

Angga Dimas Pershada
JI operative and fundraiser

Wiji Joko Santoso
Head of JI’s foreign affairs division and head of JI operations in Syria

Para Wijayanto
Emir

Bambang Sukirno
JI leader and fundraiser
History:


- **June 29, 2019:** Indonesian counterterrorism police arrest Para Wijayanto, believed to be the leader of JI since 2008 on the outskirts of Jakarta. Wijayanto allegedly attended a jihadist training camp in the Philippines in 2000 and played a role in the 2002 Bali Bombings that killed more than 200 people. Wijayanto has been instrumental in recruiting and training members to fight with jihadists in Syria. Source: “Indonesian police arrest suspected leader of group behind Bali bombing,” Guardian, July 1, 2019, https://www.theguardian.com/world/2019/jul/01/indonesian-police-arrest-suspected-leader-of-group-behind-bali-bombing [25].


- **February 5, 2015:** DNA tests indicate that Philippine police killed JI’s notorious bomber-maker, Marwan, in the January 25, 2015, raid. However, the Philippine government is still on the hunt for 63 of Marwan’s associates, all believed to be trained by another JI bomb expert and senior figure, Dulmatin. Sources: Tim Hume, “Man killed in Philippines raid was wanted terror suspect Marwan, DNA indicates,” CNN, February 5, 2015, http://www.cnn.com/2015/02/05/world/philippines-marwan-dna-positive/ [51]; Nancy Carvajal, “63 Marwan bomber associates still on the loose,” Philippine Daily Inquirer (Makati City), February 6, 2015, http://newsinfo.inquirer.net/671256/63-marwan-bomber-associates-still-on-the-loose [46].

- **January 25, 2015:** Four-hundred members of the Philippines’ counterterrorism police force conduct a raid in the village of Mamapasano. Forty-three police officers of the Special Action Force (SAF) are killed in the raid, making it the deadliest operation for the police force in over 10 years. Source: Dan Murphy, “Philippines bloodbath: was one of last major Jemaah Islamiyah leaders killed? (+video),” Christian Science Monitor, January 27, 2015, http://www.csmonitor.com/World/Security-Watch/Backchannels/2015/0127/Philippines-bloodbath-was-one-of-last-major-Jemaah-Islamiyah-leader-killed [47].


- **November 13, 2014:** Indonesia transfers JI bomb expert and former prisoner Taufik Abdul Halim to Malaysian authorities. Taufik Abdul Halim, a.k.a. Dany, is the brother-in-law of bomb maker Marwan and has served 12 years in an Indonesian prison for involvement in a Jakarta blast. He will be closely monitored by Indonesian counterterrorism authorities due to his bomb-making capabilities, but is believed to not be involved in militant activities. Sources: Nawar Firdaws, "Jemaah Islamiyah bomb expert to be handed over to Malaysia,” The Indonesian Post (Malaysia), November 13, 2014, http://www.therakyatpost.com/news/2014/11/13/jemaah-islamiyah-bomb-expert-handed-over-to-malaysia/#ixzz3VytQ92wa [49]; Amy Chew, “Freed militant could still be a risk,” Asia One, November 19, 2014, http://news.asiaone.com/news/asia/freed-militant-could-still-be-rsa [50].

- **September 24, 2014:** The U.S. Department of the Treasury designates three individuals and one entity with relations to JI. The individuals include Angga Dimas Pershada (JI operative and fundraiser), Bambang Sukirno (JI leader and fundraiser), and Wiji Joko Santoso (head of JI’s foreign affairs division and head of JI operations in Syria). The Treasury designates Hilal Ahmar Society Indonesia, an Indonesian NGO and JI’s “humanitarian wing” through which JI leaders have raised money to send fighters to Syria to receive military training. Source: “Treasary Designates Twelve Foreign Terrorist Fighter Facilitators,” U.S. Department of the Treasury, September 24, 2014, http://www.treasury.gov/press-center/press-releases/Pages/spo063.aspx [36].

- **August 21, 2014:** Australian Prime Minister Tony Abbott voices concern over JI’s support for ISIS. Approximately 100 Australian deaths are believed to be connected to JI activities in the country. Prime Minister Abbott fears JI’s alignment with ISIS could lead to increased terror activities in the region. Source: Stephanie Balogh, “JI’s potential threat: Abbott,” Australian (Surry Hills), August 21, 2014, http://www.theguardian.com/australian-news/2014/aug/21/ji-isis-militant-threat-abott [61].

- **August 6, 2014:** The chief of the Intelligence Service of the Armed Forces of the Philippines (ISAFP) announces that Malaysian JI leader Zulkifli Abdhir, a.k.a. Marwan, supposedly killed in a military operation in Jolo in 2012, is still alive. The military offensive never produced concrete evidence that he was killed and Philippine authorities received consistent reports that intelligence sources have met with him. Marwan, a master bomb-maker, is an alleged supplier of improvised explosive devices (IEDs) to terrorist organizations in the region. He conducts explosives training. Sources: “ISAFP chief confirms JI leader who was reported killed still alive,” GMA News Online, August 6, 2014, http://www.gmanetwork.com/news/story/373619/news/nation/isafp-chief-confirms-ji-leader-who-was-reported-killed-still-alive [52]; Tim Hume, “Man killed in Philippines raid was wanted terror suspect Marwan, DNA indicates,” CNN, February 5, 2015, http://www.cnn.com/2015/02/05/world/philippines-marwan-dna-positive/ [45].
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- **July 14, 2014:** JI founder Abu Bakar Bashir pledges allegiance to ISIS while in prison. He instructs his followers to support their “fellow brothers” by fighting alongside ISIS. Bashir’s message is delivered to the chairman of Jemaah Ansharut Taudhid (JAT), a splinter group. Source: Rendi A. Witular, “Abu Bakar Ba’asyir calls on followers to support ISIL,” Jakarta Post, July 14, 2014, [online](http://news.asiaone.com/News/Latest+News/Asia/Story/A1Story20090717-155372.html)[53].

- **June 2014:** A wave of Indonesians, including many JI members, join rebel groups in Syria and Iraq. Authorities fear that these fighters will pose a threat to Indonesia once they return home, having developed their insurgency tactics and grown more militant and radicalized. There is also fear that, since most recruits are Sunnis, tensions with minority Shiites in the region will exacerbate sectarian clashes. Source: “Indonesians joining rebels in Syria, Iraq,” Manila Times, June 20, 2012, [online](http://www.manilatimes.net/indonesians-joining-rebels-in-syria-iraq/105529)[22].

- **June 2010 - July 2010:** The Attorney General’s Office Task Force on Terrorism and Transnational Crime (SATGAS) secures 11 convictions for the 2009 hotel bombings in Jakarta that killed nine and injured 41. The 12th defendant, a Saudi national named Al Khalil Ali, is charged with financing the attack. Ali is eventually acquitted of the crime but imprisoned for 16 months for immigration violations. According to the Department of State, by the end of 2010, SATGAS prosecutes more than 70 defendants associated with the Aceh training camp. Source: “Country Reports on Terrorism 2010,” U.S. Department of State, August 18, 2011, 37, [online](http://www.state.gov/documents/organization/170479.pdf)[54].

- **February 2010:** Indonesian authorities raid a training camp in Aceh, Indonesia, and arrest more than 120 JI suspects, as well as militants from other extremist groups.


- **September 17, 2009:** Indonesian authorities kill key JI leader Noordin Mohammad Toff in a police raid.


- **2009:** JI creates the Majelis Dakwah Umat Islam (MDUI) to serve as its public-facing organization. The MDUI’s goal is to spread JI’s ideology and encourage Muslims to enforce Islamic law. Source: “The Re-emergence of Jemaah Islamiyah,” Institute for Policy Analysis of Conflict, April 27, 2017, 4, [online](http://file.understandingconflict.org/file/2017/04/IPAC_Report_36.pdf)[12].

- **November 9, 2008:** JI members Amrozi Nurhasyim, Ali Ghurfon, a.k.a. Mukhas, and Imam Samudra are executed by firing squad for carrying out the 2002 Bali bombings that killed 202 people. The three men express hope that their executions will trigger revenge attacks in Indonesia. In response, the Indonesian capital deploys extra police to embassies and public places and remains on high alert. Sources: Tatan Syuflana, “3 Executed for Bali Attacks That Killed 202,” Washington Post, November 9, 2008, [online](http://wp-dyn.com/content/article/2008/11/09/AR2008110902361.html)[56].

- **June 28, 2008 - July 2, 2008:** Indonesian police round up 10 members of the alleged splinter cell headed by JI leader Noordin Mohammad Top in South Sumatra, Indonesia.

- **July 2008:** Bashir creates Jemaah Ansharut Taudhid (JAT) and causes fissures in the group’s membership.

- **April 2008:** The South Jakarta District Court sentences JI leaders Zarkasih and Abu Dujana and declares for the first time that JI is a “forbidden corporation” for permitting terrorism.

- **2008:** Senior JI leaders and younger members, many of whom received JI’s religious education, form a new central command (markaziyah).

- **June 9, 2007:** Indonesian police arrest self-proclaimed JI leader Zarkasih (JI head of Mantiqu I and alleged head of JI since 2004) and Abu Dujana (head of JI’s military wing) in Java. Both are sentenced to 15 years in prison in April 2008. Sources: “Profile: Zarkasih,” BBC News, April 21, 2008, [online](http://news.bbc.co.uk/2/hi/asia-pacific/7140464.stm)[58]; “Key attacks in Indonesia, history of Jemaah Islamiah,” Asia One, July 17, 2009, [online](http://news.asiaone.com/News/Latest+News/Asia/Story/A1Story20090717-155372.html)[57].


December 2004: A tsunami, one of the worst natural disasters in recent history, hits Southeast Asia. The disaster provides Islamist extremists with an opportunity to recruit and expand their influence by providing crucial aid to the victims. U.S. delivers humanitarian aid, in part aimed at countering the influence of JI and other opportunist groups. Source: “Jemaah Islamiyah,” Mapping Militant Organizations, Center for International Security and Cooperation at Stanford University, February 2012, http://web.stanford.edu/group/mappingmilitants/cgi-bin/groups/view/251 [33].


August 5, 2003: A bomb outside the JW Marriot Hotel in Jakarta, Indonesia, kills 12, including a Dutchman, and wounds 149. Though no one claimed responsibility, the attack bears the hallmark of JI and investigators said that JI at least funded the Bali bombers. Source: Maria Ressa and Amy Chew, “Jakarta forensic team finds possible Bali link,” CNN, August 5, 2004, http://www.cnn.com/2003/WORLD/asiapcf/southeast/08/05/indonesia.blast/index.html [60].


December 2001: The Singaporean intelligence authorities did not foresee a joint JI-al-Qaeda plot to target the U.S., British, and Israeli embassies. However, the plan is inadvertently thwarted when Singaporean authorities arrest key JI members, essentially incapacitating JI in Singapore. Source: “Jemaah Islamiyah,” Mapping Militant Organizations, Center for International Security and Cooperation at Stanford
University, February 2012, [http://web.stanford.edu/group/mappingmilitants/cgi-bin/groups/view/251][33].


**December 30, 2000:** JI bombs the Light Railways Train in Manila, Philippines, killing 22. It occurs during Rizal Day, a national holiday commemorating the martyrdom of the nation’s hero, José Rizal. According to Philippines police investigation, JI member Fathur Rahman al-Chouzi was responsible for the bombing. He later confesses that the bombing assignment in the Philippines was funded by JI. Source: “The Jemaah Islamiyah Arrests and the Threat of Terrorism,” Ministry of Home Affairs, Republic of Singapore, January 7, 2003, [http://www.mha.gov.sg/Newsroom/speeches/documents/English.pdf][29].

**December 24, 2000:** JI debuts its first major terrorist operation, simultaneously bombing 28 churches in the Indonesian cities of Jakarta, Sumatra, and Java, killing 19 and wounding more than 120. The Christmas Eve project was planned and coordinated by JI operational leader Hambali. Source: David Gordon and Samuel Lindo, “Jemaah Islamiyah,” Center for Strategic & International Studies, November 2011, [http://csis.org/files/publication/111101_Gordon_JemaahIslamiyah_WEB.pdf][32].


**1995:** Ramzi Yousef attempts to bomb 12 American airliners, part of what is known as the Bojinka plot, planned by Yousef and his partner Khalid Sheikh Mohammed (KSM). The plot ultimately failed because of a chemical fire that Yousef started in his kitchen in Manila, attempting to create a liquid explosive device. The fire brings in the Philippine police, who in turn share recovered files with the United States. The Bojinka plot was also financed by Hambali’s front company, Konsojaya Trading Company. According to the 9/11 Commission report, it is with this plot that KSM conceived of using aircraft as weapons. Sources: Aurel Croissant and Daniel Barlow, “Government Responses in Southeast Asia,” Terrorism Financing and State Responses: A Comparative Perspective (Stanford: Stanford UP), p. 212, [http://www.sup.org/books/chapter/7id=10507][63]; National Commission on Terrorist Attacks upon the United States, Thomas H. Kean, and Lee Hamilton. 2004. The 9/11 Commission report: final report of the National Commission on Terrorist Attacks upon the United States. (Washington, D.C.): National Commission on Terrorist Attacks upon the United States, [http://www.sup.org/books/chapter/7id=10507][63].

**February 26, 1993:** A 1,200-lb bomb detonates in a rented van in the parking garage below the World Trade Center. The blast from the bomb kills six people and injures 1,000. The attack is financed by a Malaysia-based firm called Konsojaya Trading Company. This front company was founded by JI leader Riduan Isamuddin, a.k.a. Hambali, to launder terror-financing funds. Sources: [http://web.stanford.edu/group/mappingmilitants/cgi-bin/groups/view/251][33].

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**Jemaah Islamiyah (JI)**

**Rahmat Shirazi**

**Counter Extremism Project**
Jemaah Islamiyah (JI)

Violent history:

JI has plotted and executed a range of terrorist operations, including the Bali bombings in 2002 and 2005 as well as a score of bombings in Indonesia and the Philippines. The group’s former leader, Riduan Isamuddin, a.k.a. Hambali, was also responsible for laundering the money to fund al-Qaeda terrorist plots, including the 1993 World Trade Center bombing, and the failed 1995 Bojinka plot, an attempt to bomb 12 U.S. commercial airlines in the span of two days. Crackdowns on JI have forced the group to operate underground and alongside local terror groups. In July 2014, founder and former JI leader Abu Bakar Bashir pledged allegiance to violent terrorist group ISIS while in prison.

- **February 26, 1993:** A 1,200-lb bomb detonates in a rented van in the parking garage below the World Trade Center. The blast from the bomb kills six people and injures 1,000. This attack is financed by a Malaysia-based firm called Konsojaya Trading Company. This front company was founded by JI leader Riduan Isamuddin, a.k.a. Hambali, to launder terror-financing funds.

- **1995:** Ramzi Yousef attempts to bomb 12 American airliners, part of what is known as the Bojinka plot, planned by Yousef and his partner Khalid Sheikh Mohammed (KSM). The plot ultimately failed due to a chemical fire that started in his kitchen in Manila, attempting to create a liquid explosive device. The fire brings in the Philippine police, who in turn shared recovered files with the United States. The Bojinka plot was also financed by Hambali’s front company, Konsojaya Trading Company. According to the 9/11 Commission Report, it is with this plot that KSM conceived of using aircraft as weapons.

- **May 1998:** Indonesian President Suharto resigns after 30 years in power. Bashir and Sungkar return to Indonesia, seizing an opportunity to establish a caliphate. JI militants launch a campaign of sectarian violence against Christians and Hindus.

- **1999:** JI forms a regional alliance called the Rabitatul Mujahidin to operationalize its objectives. The alliance includes the Moro Islamic Liberation Front (MILF) in the Philippines, as well as an unnamed self-exiled group of Rohingyas based in Bangladesh, and an unnamed jihadist group from southern Thailand.

- **August 1, 2000:** Rabitatul Mujahidin decides to attack Philippine interests in Indonesia in retaliation for the Philippine government’s crackdown on MILF. A bomb detonates outside the Philippine Ambassador’s home in Jakarta, killing two and injuring 20.

- **December 24, 2000:** JI debuts its first major terrorist operation, simultaneously bombing 28 churches in the Indonesian cities of Jakarta, Sumatra, and Java, killing 19 and wounding more than 120. The Christmas Eve project was planned and coordinated by JI operational leader, Hambali.

- **December 30, 2000:** JI bombs the Light Railways Train in Manila, Philippines, killing 22. It occurs during Rizal Day, a national holiday commemorating the martyrdom of the nation’s hero, José Rizal. According to Philippines police investigation, JI member Fathur Rahman al-Ghozi was responsible for the bombing. He later confesses that the bombing assignment in the Philippines was funded by the JI.

- **December 2001:** The Singaporean intelligence authorities did not foresee a joint JI-al-Qaeda plot to target the U.S., British, and Israeli embassies. However, the plan is inadvertently thwarted when Singaporean authorities arrest key JI members, essentially incapacitating JI in Singapore.

- **October 12, 2002:** JI bombs crowded nightclubs, Sari Club and Paddy’s, on the predominantly Hindu tourist island of Bali. The bombings kill 202 people, mostly foreigners from Western countries, including 88 Australians. As a direct result, the U.S. designates JI as a Foreign Terrorist Organization (FTO).

- **March 4, 2003:** JI bombs the airport in Davao, a southern port city in the Philippines, killing 22 and wounding 143. MILF denies involvement. Later, JI-linked Abu Sayyaf Group (ASG) militants take responsibility for the attack.

- **May 10, 2003:** A bomb detonates at the city market in Mindanao, Philippines, killing 10 and injuring 42. Philippine police later arrest several persons in connection with the bombing, including suspected JI members from Indonesia.
Jemaah Islamiyah (JI)

- **July 10, 2003:** Two months after the May 10, 2003, bombing in a city market in Koronadal, Mindanao, a blast at the same market kills three and wounds 25. Authorities later arrest several persons in connection with the attacks, including suspected Indonesian JI members.108

- **August 5, 2003:** A bomb outside the JW Marriot Hotel in Jakarta, Indonesia, kills 12, including a Dutchman, and wounds 149. Though no one claimed responsibility, the attack bears the hallmark of JI and investigators said that JI at least funded the Bali bombers.109

- **May 28, 2004:** Twin bomb explosions kill 22 people in a market in Central Sulawesi, Indonesia. The attack exacerbates sectarian violence, reminiscent of similar attacks following the resignation of President Suharto in 1998.110

- **September 9, 2004:** A suicide car bomb explodes outside the Australian embassy in central Jakarta, Indonesia, killing 10 and wounding more than 100. Indonesian authorities later arrest and convict six members of JI in connection to the attack.111

- **December 12, 2004:** A bomb explodes in the main public market in Mindanao, Philippines, killing 15 and injuring 69. Several people are arrested in connection to the attack, including Indonesian JI members and a former MILF member.112

- **October 2, 2005:** Suicide bombers detonate three blasts on the island of Bali, Indonesia, killing 20, and wounding more than 100.113 The attack has a major effect on Indonesian public opinion, turning the public against JI. As a result, Indonesian politicians and authorities are able to take a hard line stance against militants without fear of alienating constituents.114

- **July 17, 2009:** JI detonates nearly simultaneous explosions at the Ritz-Carlton and JW Marriott hotels in Jakarta, killing nine people and injuring 41.115 The attacks stun the Indonesian government, whose crackdown on JI supposedly kept the country free of terror attacks since 2005.

- **February 2010:** Indonesian authorities raid a training camp in Aceh, Indonesia, and arrest more than 120 JI suspects, as well as militants from other extremist groups. Aceh-trained militants allegedly intended to carry out attacks on foreigners and assassinate moderate Muslim leaders.116

- **August 21, 2014:** Australian Prime Minister Tony Abbott voices concern over JI’s support for ISIS. Approximately 100 Australian deaths are believed to be connected to JI activities in the country. Prime Minister Abbott fears JI’s alignment with ISIS movement could lead to increased terror activities in the region.117

- **January 25, 2015:** Four-hundred members of the Philippines’s counterterrorism police force conduct a raid in the village of Mamapasano. Forty-three police officers of the Special Action Force (SAF) are killed in the raid, making it the deadliest operation for the police force in over 10 years.118

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Jemaah Islamiyah (JI)


Designations:

Designations by the U.S. Government:

October 23, 2002: The U.S. Department of State designates Jemaah Islamiyah as a Foreign Terrorist Organization on October 23, 2002.\textsuperscript{119}

January 24, 2003: The U.S. Department of State designates Nurjaman Riduan Isamuddin (a.k.a. Hambali) as a Specially Designated Global Terrorist (SDGT) on January 24, 2003.\textsuperscript{120}

The U.S. Department of State designates Mohammad Iqbal Abdurraham (a.k.a. Abu Jibril) as a Specially Designated Global Terrorist (SDGT) on January 24, 2003.\textsuperscript{121}

April 13, 2006: The U.S. Department of State designates Abu Bakar Bashir as a Specially Designated Global Terrorist (SDGT) on April 13, 2006.\textsuperscript{122}

August 16, 2011: The U.S. Department of State designates Umar Patek as a Specially Designated Global Terrorist (SDGT) on August 16, 2011.\textsuperscript{123}

August 16, 2011: The U.S. Department of State designates Muhammad Jibril Abdul Rahman as a Specially Designated Global Terrorist (SDGT) on August 16, 2011.\textsuperscript{124}

September 24, 2014: The U.S. Department of Treasury designates Hilal Ahmar Society Indonesia (HASI) as a Specially Designated Global Terrorist (SDGT) on September 24, 2014.\textsuperscript{125}

Designations by Foreign Governments and Organizations:

October 27, 2002: Australia designated Jemaah Islamiyah as a terrorist organization on October 27, 2002.\textsuperscript{116}

April 23, 2008: Indonesia designated Jemaah Islamiyah as an illegal organization on April 23, 2008.\textsuperscript{127}
Jemaah Islamiyah (JI)

November 2002: The United Kingdom designated Jemaah Islamiyah as a terrorist organization in November 2002. 128

October 25, 2002: The United Nations Security Council Committee listed Jemaah Islamiyah as a terrorist organization linked to al-Qaeda or the Taliban on October 25, 2002. 129

The United Nations Al-Qaida Sanctions Committee listed Hilal Ahmar Society Indonesia (HASI) as a terrorist organization for supporting acts or activities of Jemaah Islamiyah on March 13, 2015. 130

Jemaah Islamiyah (JI)

Associations:

Ties to Extremist Entities:

JI, an extremist Islamic insurgent group in the Philippines, has provided a special training camp for JI militants within its training camp in Southern Mindanao. JI members in turn have provided training in subjects such as bomb-making and weapons-handling. JI also served as a direct connection between ASG and al-Qaeda core. A key JI leader, Zulkifli Abdhir, a.k.a Marwan, was long harbored in the ASG-controlled region in the Philippines and continued to operate there. Marwan was confirmed dead after a 12-hour bloody gunfight with Philippine police’s elite Special Action Force (SAF), during which 44 members of SAF were killed. However, a Philippine intelligence chief has asserted that 10 to 12 JI members continue to reside among ASG in the southern Philippines.

JI’s experiences with al-Qaeda jihadists in Afghanistan significantly influenced its doctrine and also served to solidify a connection between JI and al-Qaeda core. Al-Qaeda core had initially provided a bulk of revenue to JI also, though JI members are able to raise their own funds. Some analysts believe the group is still financially connected. Between 2014 and 2016, some members of JI associated with al-Qaeda’s former formal affiliate in Syria, al-Nusra Front, and joined the group there.

In July 2014, former JI leader Abu Bakar Bashir pledged allegiance to Abu Bakr al-Baghdadi from an Indonesian prison. Though some recent reports claim that JI leadership is opposed to ISIS, Southeast Asian and Australian government officials fear a possible JI-ISIS link threatens the region. Australian PM Abbot concurs on this assessment, stating, “Jemaah Islamiyah have pledged their allegiance to the ISIL movement and that does indicate the potential for increased terror activity in our region.” Some analysts believe that the Indonesian jihadists see ISIS as an “embryo of an Islamic caliphate.”

By one account from a JI member himself, there were at least 150 Indonesian fighters who have joined either ISIS or al-Nusra Front to fight on the frontlines in Syria. Al-Nusra Front is a jihadist insurgent group and al-Qaeda’s formal affiliate in Syria. It aims to replace Syria’s Assad regime with an Islamist state.
Jemaah Ansharut Tauhid (JAT), Indonesia

JAT seeks to establish an extreme interpretation of Islamic law with the ultimate goal of creating an Indonesian caliphate. There is likely an overlap in membership with JI since JAT founder, Abu Bakar Bashir, is a key leader of JI. According to the Institute for Policy Analysis of Conflict, however, Bashir’s establishment of JAT led to his break from JI.

Kumpulan Mujahadin Malaysia (KMM, or Malaysian Militant Group), Malaysia

KMM is a Malaysian extremist group that seeks to overthrow the Malaysian government and establish an Islamic state. The group also aims to include Indonesia and southern Philippines to create a pan-Southeast Asian Islamic state. Many of KMM’s members, much like the Jemaah Islamiyah (JI), trained as jihadists in Afghanistan with some members fighting in the Soviet-Afghan war. As mujahidin, KMM members established relationships with members of other Islamic extremist groups in the region. Some sources claim that Abu Bakar Bashir, JI’s founder, is also a founder of the KMM, while others claim that he advises and assists KMM leaders.

136 Julie Chernov Hwang and Noor Huda Ismail, “There and Back Again: Indonesian Fighters in Syria,” Middle East Institute, January 27, 2015, http://www.mei.edu/content/map/there-and-back-again-indonesian-fighters-syria [75].
141 Julie Chernov Hwang and Noor Huda Ismail, “There and Back Again: Indonesian Fighters in Syria,” Middle East Institute, January 27, 2015, http://www.mei.edu/content/map/there-and-back-again-indonesian-fighters-syria [75].
144 “Kumpulan Mujahidin Malaysia (KMM), Malaysian Mujahideen Movement,” Global Security.org, accessed April 17, 2015,
Jemaah Islamiyah (JI)

http://www.globalsecurity.org/military/world/para/kmm.htm [78].


**Jemaah Islamiyah (JI)**

**Media Coverage:**

**JI and ISIS, Resurgent Threat**

JI was thought to be lying dormant after the arrests and killings of many of its top leaders. One analyst even asserts that the group is now defunct. However, recent activity in the Philippines, combined with JI’s alignment with ISIS, have renewed fears of the resurgent threat JI poses in Australia and the surrounding region. Australian PM Abbot concurs on this assessment, stating, “Jemaah Islamiyah have pledged their allegiance to the ISIL movement and that does indicate the potential for increased terror activity in our region.” In July 2014, JI leader Abu Bakr Bashir pledged allegiance to Abu Bakr al-Baghdadi from an Indonesian prison.

In May of 2014, a spate of terror arrests in Java was thought to signal the return of JI to the country, possibly ushering in a new stage in JI’s history. According to a source within the National Police anti-terror squad, “The new JI cell is very neat and organized; they have a management, soldiers and an Amir. We estimate to have at least 3,000 soldiers and we think the Amir is a returning old player.” During the May arrests, it was revealed that the group had a makeshift arms industry. The particular cell is known for its weapons assembly skills. In addition to this, the growth of support for ISIS, some analysts believe that the Indonesian jihadis see ISIS as an ‘embryo of an Islamic caliphate.’ The dangers of JI in the region have recently therefore greatly expanded.

**JI and Abu Sayyaf Group (ASG)**

Both Western and Southeast Asian media outlets highlight the strong relationship between JI and the ASG, the latter still making news even in the U.S. and Europe for targeting tourists for kidnap and ransom. ASG, known to have conducted vicious killings in 2014, continually harbors JI terrorists, such as now-deceased leader Marwan. According to Philippine Senator Antonio Trillanes IV, Marwan was one of the most dangerous terrorists in the world and topped the FBI’s most-wanted list. Agence France-Presse reported that ASG militants are harboring three Malaysian JI members who provide bomb making training to the group. This highlights one of the key features of the relationship: exchange of tactics and skills. For instance, JI fighters were trained in Afghanistan and Pakistan and in turn established a training camp at Camp Abu Bakr in Mindanao, Philippines. In summer 2014, the GMA network, a major Tagalog and English language news conglomerate in the Philippines, drew attention to ASG’s connection to JI during coverage of the ASG’s recent deadly attacks on over two dozen civilians.

156 21 civilians killed in suspected Abu Sayyaf ambush in Sulu,” GMA Network, July 28, 2014,


**Rhetoric:**

**Istimata (Absolute Struggle) Webpage, In Reference to Bali bombings, December 2002 [82]**

“Let it be acknowledged that every single drop of Muslim blood, be it from any nationality and from any place will be remembered and accounted for.

[...]

“The heinous crime and international conspiracy of the Christians also extends to the Philippines and Indonesia. This has resulted in Muslim cleansing in Moro, Ambon, Poso and surrounding areas. It is clearly evident the crusade is continuing and will not stop. Every blow will be repaid. Blood will be redeemed by blood. A life for a life. One Muslim to another is like a single body. If one part is in pain, the other part will also feel it.

[...]

“To all you Christian unbelievers, if you define this act on your civilians as heinous and cruel, you yourself have committed crimes which are more heinous. The cries of the babies and Muslim women... has never succeeded in stopping your brutality. Well, here we are the Muslim men! We will harness the pain of the death of our brothers and sisters. You will bear the consequences of your actions wherever you are.

[...]

“We are responsible for the incident in Legina, Kuta, Bali.”[160]

**Abu Bakar Bashir, October 2002 [83]**

“The government of Indonesia right now is being directed by America to service its needs and the primary need of America is to bury Islam particularly in Indonesia. Therefore, following on from this, America will be able to direct political and economic affairs in accordance with its own desires. Because of this, let us defend our religion, let us being to defend our religion... Hence our religion Islam, our nation and our country is currently being threatened by foreign races with hall manner of libels, with the bombings in Bali, with explosions everywhere, all of those are the plots of non-believers whose aims are to weaken and profane the believers of Islam. Therefore, accordingly they can exert power over this country in order that it may be taken advantage of. Brother and sisters let us hope for and be conscious of the defense of Islam, let us embark upon Jihad for Allah, let us struggle to implement the law of Allah and let us apply a unity within ourselves between all Muslims.”[161]

**Imam Samudra, Bali Bombing Perpetrator, October 2002 [84]**

“I hate Americans because it is the real center of international terrorism, which has already repeatedly tyrannized Islam...I carry out jihad because it’s the duty of a Muslim to avenge, so the American terrorists and their allies understand that the blood of the Muslim community is not shed for nothing.”[162]