Qatar’s support for extremists undermines regional and international security

- Provides direct financial and logistical support to internationally designated terrorist groups
- Harbors sanction-designated or wanted individuals including former Hamas leader Khaled Meshaal and Muslim Brotherhood ideologue Yusuf al-Qaradawi, as well as seven al-Qaeda financiers and three Taliban operatives
- Invests in global financial institutions directly linked to entities that finance and support the Muslim Brotherhood and Hamas

Qatari commitment to counterterrorism efforts must be complete and unequivocal

- Counterterrorism packages of 2004 and 2014 must be fully enforced
- As signatory to the 2014 Jeddah Communique—Qatari is obligated to end terror/terror financing

Despite passing counterterrorism legislation and partaking in U.S.-led counterterrorism initiatives, Doha continues to directly fund internationally designated terrorist groups and harbor internationally designated operatives.

CEP’s QATAR-HARBORS Campaign seeks to end Qatari government support for terror groups and individuals.

- Specifically, CEP is calling on Qatar to arrest, expel, or otherwise cut off support to sanction-designated or wanted individuals currently domiciled in Qatar
- CEP is also calling on Qatar to halt all support—financial, material, and strategic—to internationally designated terrorist groups including Hamas, the Muslim Brotherhood, the Nusra Front, and the Taliban.
Qatar—a long-time U.S. ally and member of the Global Coalition to Counter ISIS—has supported and harbored international terrorist organizations and individuals. The hydrocarbon-rich Gulf country sends direct financial and material support to internationally designated terrorist groups such as Hamas and the Nusra Front, and knowingly permits internationally designated or wanted terrorist leaders and financiers to operate within its borders.

The Qatari government has lent support to al-Qaeda in the Arabian Peninsula (AQAP), Hamas, the Muslim Brotherhood, al-Nusra Front, and the Taliban—including through direct money loans, ransom payments, and supplies transfers. Qatar is also currently harboring at least 13 sanction-designated or wanted individuals, including former Hamas leader Khaled Meshaal, current Hamas leader Ismail Haniyeh, Muslim Brotherhood ideologue Yusuf al-Qaradawi, three U.N.-sanctioned Taliban operatives, and at least seven al-Qaeda financiers.

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Although these individuals have been publicly sanctioned by the United States or United Nations, or are the subject of INTERPOL arrest warrants, they are able to live with impunity—and in some cases, in luxury—within Qatar.

**DIRECT GOVERNMENT FUNDING AND SUPPORT**

The Qatari government has paid ransom demands, shipped supplies, and funneled billions of dollars of funding to internationally designated extremist groups throughout the Middle East and North Africa. These groups include al-Qaeda in the Arabian Peninsula (AQAP), Hamas, the Muslim Brotherhood, the Nusra Front, and the Taliban.

**Violent Extremist Groups**

**AL-QAEDA IN THE ARABIAN PENINSULA (AQAP)**

Based in Yemen and Saudi Arabia, AQAP is known for its English-language magazine *Inspire*, as well as its involvement in both the 2009 Christmas Day bomb plot and the 2010 Times Square bomb plot. The group claimed responsibility for the massacre at the Paris offices of *Charlie Hebdo* in 2015. It has seized and controls territory across Yemen’s southern provinces, where it seeks to implement sharia (Islamic law).

**Designated by:** Australia, Canada, Israel, United Kingdom, United Nations, United States

**Qatari Support:**


In 2010, an arm of the Qatari government donated funds to help rebuild a Yemeni mosque for Sheikh ‘Abd al-Wahhab Muhammad ‘Abd al-Rahman al-Humayqani, an AQAP financier later designated by the U.S. Treasury. Qatari officials also reportedly attended the opening of the mosque.11

In 2012 and 2013, Qatar reportedly sent millions of dollars of ransom payments to AQAP. Those payments were believed to have directly enabled AQAP to rebuild its network and seize territory in southern Yemen.12

HAMAS
The ruling terror party of the Gaza Strip, Hamas openly seeks the destruction of Israel. The group uses suicide bombings, rocket and mortar attacks, shootings, and kidnappings in pursuit of its stated objectives.

Designated by: Australia, Canada, Egypt, EU, Israel, Japan, Jordan, New Zealand, United Kingdom, United States

Qatari Support:
- Qatar’s financial support of Hamas dates back to at least 2008, when Doha reportedly pledged $250 million to Hamas one year after the terror group violently seized control of the Gaza Strip.13
- In 2012, Qatar’s then-emir Sheik Hamad bin Khalifa al-Thani pledged more than $400 million to Hamas to fund the construction of housing complexes and roads.14
- In July 2016, the Qatari government announced that it would give $30 million to Hamas in order to help pay the salaries of Gazan public sector workers. The following month, Hamas’s deputy leader Ismail Haniyeh said that Qatar’s donations would also go toward paying Hamas’s “military personnel.”15
- Qatar continues to host Khaled Meshaal, who served as Hamas’s leader from 2004 until May 2017. In 2015, Qatar’s Foreign Minister Khalid bin Mohammed Al Attiyah referred to Meshaal—as the “dear guest of Qatar.”16
- In early May 2017, Hamas announced updates to its charter at a press conference at the Sheraton Hotel in Doha.17

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Since January 2020, Qatar has hosted Hamas leader Ismail Haniyeh.\(^{18}\)

“We support all Palestinian people. We believe Hamas is a very important part of the Palestinian people.”
—Emir Tamim Al Thani, September 2014

**MUSLIM BROTHERHOOD**

The Muslim Brotherhood—founded in Egypt in 1928—is a transnational Islamist organization with branches worldwide. In the 1950s, Brotherhood theologian Sayyid Qutb legitimized the use of violent jihad—and the killing of secular Muslims—in order to implement sharia. Analysts argue that the Brotherhood’s ideology has spawned groups such as al-Qaeda and ISIS.

**Designated by:** Bahrain, Egypt, Russia, Saudi Arabia, Syria, United Arab Emirates

**Qatari Support:**

- The Qatari government lent or gave the Muslim Brotherhood a total of $7.5 billion during Mohammed Morsi’s tenure as President of Egypt, between June 2012 and July 2013.\(^{19}\)
- During this time, Qatar’s then-Prime Minister Sheikh Hamad bin Jassim bin Jaber Al Thani personally transferred as much as $850,000 to the Brotherhood.\(^{20}\)
- The Qatar-owned media outlet Al Jazeera has provided the Brotherhood with overwhelmingly positive press attention, particularly during the Arab Spring and Morsi’s rise and fall from power. In July 2013, 22 Egyptian-based Al Jazeera employees quit due to what they perceived as the company’s biased, pro-Brotherhood agenda.\(^{21}\)
- Brotherhood ideologue Yusuf al-Qaradawi continues to live freely in Qatar while preaching extremist messaging. Qaradawi is banned by the United States, United Kingdom, and France, and was previously the subject of an INTERPOL warrant for his arrest.\(^{22}\)

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Al-Nusra Front (Hayat Tahrir al-Sham) is a territory-controlling jihadist insurgent group operating in Syria. Long known as al-Qaeda’s Syrian affiliate, the group claimed to have formally renounced ties to its mother group in July 2016. Al-Nusra Front has carried out military campaigns, kidnappings, suicide bombings, and assassinations, and is reported to receive the highest number of foreign fighters in Syria after ISIS. It currently operates under an Islamist umbrella organization known as Hay’at Tahrir al-Sham (Assembly for the Liberation of Sham).

Designated by: Australia, Canada, France, New Zealand, EU, Russia, Saudi Arabia, Turkey, United Arab Emirates, United Kingdom, United Nations, United States

Qatari Support:

- In 2015, Qatari government officials began meeting with al-Nusra Front leaders—including leader Abu Muhammad al-Golani—to hint that the group might receive Qatari support if it cut ties with al-Qaeda, according to Nusra and Qatari sources cited by Reuters. Al-Nusra Front did exactly that in July 2016. Less than two weeks later, the Financial Times quoted Syrian activists and rebels who alleged that Qatar had been sending weapons, supplies, and money to al-Nusra Front “for weeks.” The United States retained the designated status of al-Nusra Front and reaffirmed that the group “remains al-Qa’ida’s affiliate in Syria.”

- Qatar has allowed al-Nusra Front commanders to fundraise inside the country, according to U.S. and Arab government officials.

- The Qatari government has reportedly negotiated hostage ransom transactions between al-Nusra Front and various governments.

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Since at least 2013, Doha itself has reportedly made several ransom payments to al-Nusra Front. In one instance in October 2013, Doha paid more than $100 million to the terror group, according to Lebanese and Turkish sources.26

The Qatari government has funneled guns and money to Ahrar al-Sham, a Nusra Front ally that operates alongside the group under the umbrella coalition for Islamist Syrian rebels, Hayat Tahrir al-Sham.27

“[Qatar is] promising Nusra more support, i.e. money, supplies etc., once they let go of the Qaeda ties.” – Unnamed Qatari government official, March 2015

TALIBAN

The Taliban is an Afghanistan- and Pakistan-based jihadist insurgent group that has carried out numerous deadly terrorist attacks in the region, including the shooting of Malala Yousafzai in Pakistan’s Swat Valley in October 2012, the December 2015 assault on Kandahar Air Field, which left 50 dead, and the December 2014 massacre at the army-run school in Peshawar that killed 148 people, 132 of whom were schoolchildren.

Designated by: Canada, EU, France, Kazakhstan, New Zealand, Russia, United Arab Emirates, United Kingdom, United Nations, United States

Qatari Support:

Doha hosts the Taliban’s “political office,” which the group opened in June 2013. The Taliban has referred to the office as the only entity where Taliban negotiations are authorized to take place.28

In May 2014, Qatar received five Taliban operatives who had been transferred from Guantanamo Bay. Three of the five operatives were—and still are—under U.N. sanctions and several are believed to have reengaged in terrorist activities since arriving in Qatar, according to the U.S. Committee on Armed Services. Qatar reportedly subsidizes housing and provisions of these U.N.-sanctioned militants in one of Doha’s most exclusive neighborhoods.29


Financial Institutions

Al Rayan Bank

Al Rayan Bank (Masraf Al Rayan) is a Qatar-based banking network that seeks to be the world’s largest sharia-based banking system. A U.S. lawsuit filed in June 2020 alleged Qatar provided funding to Palestinian Islamic Jihad (PIJ) and Hamas through three Qatari financial institutions, the Qatar Charity, Masraf Al Rayan, and Qatar National Bank. All three institutions have links to members of the Qatari royal family. The plaintiffs are friends and family members of 10 U.S. citizens who died in terror attacks in the West Bank carried out by PIJ and Hamas between 2014 and 2016. The lawsuit alleges Qatar Charity worked with Masraf Al Rayan bank and Qatar National Bank to forward Hamas and PIJ millions of dollars. It further accuses the Qatari government of coopting “several institutions that it dominates and controls to funnel coveted U.S. dollars (the chosen currency of Middle East terrorist networks) to Hamas and PIJ under the false guise of charitable donations.”

Based in Birmingham, England, the British subsidiary of Al Rayan Bank is reportedly the largest and oldest Islamic bank in the United Kingdom. Al Rayan claims it does not support any extremist entities, but the approximately 85,000 customers of Al Rayan’s U.K. network include a number of British Islamist organizations that are accused of promoting extremism and supporting groups such as the Muslim Brotherhood and Hamas. For example, Al Rayan’s clients include London’s Finsbury Park Mosque, which previously employed extremist imam Abu Hamza al-Masri, who is serving two life sentences in the United States for supporting terrorism. The mosque was subsequently taken over by the Brotherhood-linked Muslim Association of Britain. HSBC closed the mosque’s accounts in 2014, calling the mosque outside of the bank’s “risk appetite.” Al Rayan’s clients also include the U.S-sanctioned charity InterPal, which the U.S. government accuses of providing financial support to Hamas.

Designated by: Not determined.

Qatari Support:

- Qatari bank Masraf Al Rayan has a 70 percent stake in the United Kingdom’s Al Rayan, while Qatar’s sovereign wealth fund controls the remaining 30 percent. Masraf Al Rayan is the second largest bank in Qatar.  

Doha Bank

Founded in 1979, Doha Bank is one of the largest financial institutions in Qatar. The bank has multiple global branches, including in Kuwait, the United Arab Emirates, India, Japan, China, Canada, Germany, and the United Kingdom. In August 2019, eight Syrian refugees filed a lawsuit in the United Kingdom alleging Doha Bank channeled funds to al-Nusra Front. According to the complaint, Qatari brothers Moutaz and Ramez al-Khayyat used accounts at the bank to direct funding to al-Nusra Front during the Syrian civil war. The plaintiffs alleged they were subjected to “severe physical and psychiatric injuries” and displacement by al-Nusra Front. According to the lawsuit, the Khayyat brothers allegedly transferred large amounts of money via the bank to accounts in Turkey and Lebanon, where the cash was withdrawn and taken across the Syrian border for delivery to al-Nusra fighters, allowing al-Nusra “to cause loss and damage to the claimants.”

Doha Bank has denied the allegations. The plaintiffs live in Europe but outside of the United Kingdom. They filed the lawsuit in London because the bank maintains an office there. In November 2020, four of the plaintiffs withdrew their complaints, alleging intimidation from members of the Qatari government. In June 2021, a second group of Syrian refugees filed a lawsuit in the United Kingdom alleging a conspiracy by a group of Qatari officials and businessmen, two banks, and multiple charities conspired with the Qatari government, in coordination with the Muslim Brotherhood, to launder money for al-Nusra Front in Syria. The complaint charged Doha Bank and Qatar National Bank with facilitating the transfer of funds raised through

significantly overpriced construction contracts, the purchase of property at inflated prices, and overpayments to Syrian migrant workers. The claim alleges Qatar National Bank and Doha Bank knew or should have known they were being used to fund terrorism. Both banks denied the charges.41

Designated by: Not determined.

Qatari Support:

➤ Doha Bank’s largest shareholder is the Qatar Investment Authority.42
➤ Four members of the ruling al-Thani family are on Doha Bank’s board of directors.43

Qatar National Bank

Qatar National Bank (a.k.a. QNB Group) is the largest banking network in Qatar.44 As of June 2020, the bank had $267 billion in assets and claimed to be the largest bank in the Middle East and Africa region.45 The bank has branches throughout the Middle East, Asia, Africa, and Europe.46 A U.S. lawsuit filed in June 2020 alleged Qatar provided funding to Palestinian Islamic Jihad (PIJ) and Hamas through three Qatari financial institutions, the Qatar Charity, Masraf Al Rayan, and Qatar National Bank. All three institutions have links to members of the Qatari royal family. The plaintiffs are friends and family members of 10 U.S. citizens who died in terror attacks in the West Bank carried out by PIJ and Hamas between 2014 and 2016. The lawsuit alleges Qatar Charity worked with Masraf Al Rayan and Qatar National Bank to forward Hamas and PIJ millions of dollars.47 In June 2021, a group of Syrian refugees filed a lawsuit in the United Kingdom alleging a conspiracy by a group of Qatari officials and businessmen, two banks, and multiple charities conspired with the Qatari government, in coordination with

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the Muslim Brotherhood, to launder money for al-Nusra Front in Syria. The complaint charged Doha Bank and Qatar National Bank with facilitating the transfer of funds raised through significantly overpriced construction contracts, the purchase of property at inflated prices, and overpayments to Syrian migrant workers. The claim alleges Qatar National Bank and Doha Bank knew or should have known they were being used to fund terrorism. Both banks denied the charges.48

Designated by: Not determined.

Qatari Support:
- Qatar National Bank’s board of directors includes multiple members of the Qatari royal family.49
- The Qatar Investment Authority owns a 50 percent stake in Qatar National Bank.50

Charities

Sheikh Eid Bin Mohammad Al Thani Charitable Foundation, a.k.a. Eid Charity

The Sheikh Eid Bin Mohammad Al Thani Charitable Foundation, a.k.a. Eid Charity or Eid Foundation, is a Qatar-based charity focused on humanitarian aid and development assistance, primarily in war-torn countries.51 The charity is also subject to allegations that it has supported terrorism.52 The Eid Charity is a member of the Union of Good, which is designated as a terrorist organization by the United States and Canada for providing financial support to Hamas.53 Israel designated the Eid Charity as an unlawful organization in June 2008 because of its association with the Union of Good.54 The Union of Good was led by Qatar-based Muslim Brotherhood ideologue Yusuf al-Qaradawi.55 The Eid Charity is also suspected of working with individuals in Somalia linked to al-Shabaab.56 U.S.-designated Abd al-Rahman bin ‘Umayr al-Nu‘aymi is one

of the co-founders of the Eid Charity. In Yemen, the Eid Charity has partnered with the Al Ihsan Charitable Foundation led by Abdullah Mohammed al-Yazidi, who was arrested in Yemen in 2016 for supporting al-Qaeda in the Arabian Peninsula (AQAP). In August 2020, Fox News reported a private security contractor in Qatar had compiled a dossier alleging the Eid Charity passed payments to Lebanese terror group Hezbollah. The foundation has denied knowingly providing support to terrorists designated by the United Nations or Qatar.

Designated by: Bahrain, Egypt, Israel, Saudi Arabia, United Arab Emirates

Qatari Support:
- The foundation is named for a member of Qatar’s ruling family and maintains government support
- Internationally designated co-founder Abd al-Rahman bin ‘Umayr al-Nu’aymi previously served as a government adviser on charitable giving

Sheikh Thani Bin Abdullah Foundation for Humanitarian Services, a.k.a. RAF Foundation

The RAF Foundation is a Qatar-based charity that purports to provide international emergency relief and developmental aid. The foundation has coordinated support for war-torn Syria, including by funding shelter for homeless orphans. The charity is also subject to allegations that it has supported international terrorism. The foundation includes among its membership internationally sanctioned individuals. The internationally designated terror financier Abd al-Rahman bin ‘Umayr al-Nu’aymi was one of the

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foundation’s founders. Other members include Mohammed Jassim al-Sulaiti, an associate of al-Qaeda financier Khalifa Muhammad Turki al-Subaï. Sulaiti himself is accused of funneling financial transfers to al-Nusra Front (Hayat Tahrir al-Sham) in Syria. The charity is also accused of funding militant groups in Syria, including al-Nusra Front. The RAF Foundation is also suspected of working with individuals in Somalia linked to al-Shabaab and supporting deposed Sudanese President Omar al-Bashir. The Qatari government has denied providing support to violent extremists in Syria.

Designated by: Bahrain, Egypt, Saudi Arabia, United Arab Emirates

Qatari Support:
- The RAF Foundation’s board of directors is comprised of members of the Qatari royal family.

Qatar Charity

The Qatar Charity is the country’s largest non-governmental organization with operations in 30 countries around the world and relationships with various U.N. agencies. The Qatar Charity is a member of the U.S.-sanctioned Union of Good charity network, which is accused of providing financial support to Hamas. Israel designated the Qatar Charity as an unlawful organization in June 2008 because of its association with the Union of Good. A U.S. lawsuit filed in June 2020 alleged Qatar provided funding to Palestinian Islamic Jihad (PIJ) and Hamas through three Qatari financial institutions, the Qatar Charity, Masraf Al Rayan, and Qatar National Bank. All three institutions have links to members of the Qatari royal family. The plaintiffs are friends and family members of 10 U.S. citizens who died in terror attacks in the West Bank carried out by PIJ and Hamas between 2014 and 2016. The lawsuit alleges Qatar Charity worked with Masraf Al Rayan and Qatar National Bank to forward Hamas and PIJ millions of dollars. It further accuses the Qatari government of coopting “several institutions that it dominates and controls to funnel coveted U.S. dollars (the chosen currency of Middle East terrorist networks) to Hamas and PIJ

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under the false guise of charitable donations.”73 The Qatar Charity is also suspected of working with individuals in Somalia linked to al-Shabaab.74 In Yemen, the Qatar Charity has partnered with the Al Ihsan Charitable Foundation led by Abdullah Mohammed al-Yazidi, who was arrested in Yemen in 2016 for supporting al-Qaeda in the Arabian Peninsula (AQAP).75

Designated by: Bahrain, Egypt, Israel, Saudi Arabia, United Arab Emirates

Qatari Support:

- The chairman of Qatar Charity’s board of directors is Sheikh Hamad Nasser J. Al-Thani, a member of the Qatari royal family and former government minister of state of Qatar76

HARBORING TERRORIST LEADERS AND FINANCIERS

Leaders

Qatar harbors internationally designated and banned terrorist leaders, including former Hamas leader Khaled Meshaal,77 Muslim Brotherhood ideologue Yusuf al-Qaradawi,78 and three U.N.-sanctioned Taliban operatives.79 Many of these individuals are reported to live in extravagance in Doha’s most exclusive neighborhoods.80

KHALED MESHAAL: FORMER LEADER OF HAMAS

Designated by: United States

- Led Hamas from 2004 to May 2017. Meshaal oversaw Hamas’s transition from a guerilla terrorist organization into a terrorist/political hybrid.
- Has held press conferences at internationally owned businesses in Qatar, including the Four Seasons hotel in Doha.81
- Meshaal resides “in the most luxurious hotel in the most beautiful district [in Qatar],” according to an Egyptian television host.82
- Reported to own four towers and a commercial center on a seven-acre plot in Qatar, developed by a domestic real estate agency.83

“Meshaal is a dear guest of Qatar [who] is living [here] among his relatives.” – Foreign Minister Dr. Khalid bin Mohammed Al Attiyah, January 2015

ISMAIL HANIYEH: LEADER OF HAMAS

Designated by: United States

- Served as Hamas’s prime minister in the Gaza Strip from 2007 to 2014. Haniyeh became Hamas’s deputy leader in 2014 and then assumed the group’s leadership in 2017 after Khaled Meshaal stepped down from the role.84
- Supports Hamas’s “armed resistance” and refusal to compromise with Israel.85
- Resided in Qatar since January 2020 after leaving the Gaza Strip for a series of international meetings. Haniyeh chose to relocate to Doha to maintain freedom of movement for international travel.86

YUSUF AL-QARADAWI: MUSLIM BROTHERHOOD IDEOLOGUE

Banned from: France, United States, United Kingdom. Previously the subject of an INTERPOL alert calling for his arrest.

- Qaradawi’s fatwas (legal rulings) have called for the murder of U.S. civilians and troops in Iraq, the execution of homosexuals, and the killing of Jews “down to the very last one.”
- Spearheads the Qaradawi Centre for Research and Modern Thought at Qatar’s Education City, a “multiversity” campus started by the Qatari royal family. The University comprises Western universities including Carnegie Mellon, Cornell, Georgetown, Northwestern, Texas A&M, and Virginia Commonwealth.

Financiers

According to then-Under Secretary for Terrorism and Financial Intelligence David Cohen, Qatar is a “permissive terrorist financing environment” that enables “private fundraising networks” to operate within its borders.

Below are some of the designated or wanted members of those networks, all of whom are al-Qaeda financiers:


ABD AL-RAHMAN BIN ‘UMAYR AL-NU’AYMI
Designated by: European Union, Turkey, United Kingdom, United Nations, United States

- Has transferred millions of dollars to al-Qaeda affiliates in Iraq, Syria, Somalia, and Yemen.90
- At one point, provided $2 million per month to ISIS’s forerunner, al-Qaeda in Iraq.91
- Close associate of Qatar’s ruling Al Thani family. Holds prominent positions in several government-backed organizations.92

KHALIFA MUHAMMAD TURKI AL-SUBAIY
Designated by: Bahrain, Egypt, Saudi Arabia, United Arab Emirates, United Nations, United States

- Has funneled hundreds of thousands of dollars to al-Qaeda senior leaders in South Asia, including 9/11 mastermind Khalid Sheikh Mohammed.93
- Arrested and jailed in Qatar in March 2008. Designated by the U.S. that July. Released by Qatari authorities two months after the U.S. designation with no further charges.94

ABD AL-AZIZ BIN KHALIFA AL-ATTIYAH
Wanted by: Lebanon

- Has funneled money to al-Qaeda and Nusra Front operatives in Lebanon.95

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- Has solicited donations for the Nusra Front over social media.  
- Has voiced support for Osama bin Laden and ISIS on Twitter.  
- In November 2014, a Lebanese court found Attiyah guilty in absentia for providing financial support to terrorist organizations. The Qatari government has dismissed those charges as politically motivated.

SALIM HASAN KHALIFA RASHID AL-KUWARI
Designated by: United States
- Channeled hundreds of thousands of dollars to al-Qaeda through an Iran-based network.  
- Facilitated the travel of extremist recruits abroad and secured the release of al-Qaeda detainees in Iran.  
- Reportedly employed by Qatar’s Ministry of Interior even after his 2011 designation.

ABDALLAH GHANIM MAFUZ MUSLIM AL-KHAWAR
Designated by: United States
- Aided Kuwari in channeling hundreds of thousands of dollars to al-Qaeda through an Iran-based network.  
- Facilitated travel for militants to Afghanistan for jihad.  
- Detained by Qatar in early 2011. Designated by the U.S. that July. Released by Qatari authorities three months after the U.S. designation—with no further charges.

ABD AL-LATIF BIN ABDLLAHA SALIH MUHAMMAD AL-KAWARI
Designated by: United States, United Nations

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Transferred funds to al-Qaeda. Responsible for providing Qatari-based financiers with proof that their funds were delivered to the terror group.105

SA’D BIN SA’D MUHAMMAD SHARIYAN AL KA’BI

Designated by: European Union, Hong Kong, Pakistan, United Kingdom, United Nations, United States

- Solicited donations for the Nusra Front over social media.106
- Facilitated a Nusra Front hostage exchange.107

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SNAPSHOT OF QATARI COUNTERTERRORISM LEGISLATION AND INITIATIVES

Qatar has passed various counterterrorism laws since 2004. Today, Qatari authorities have available a wide range of legal tools in the fight against terrorism, both domestic and international. Below are the pillars of Qatari counterterrorism law:

- Permits the state to prosecute individuals involved in terror-related activities, including providing training, weaponry, financing, material support, and associating with groups. 108

Qatar Authority for Charitable Activities, or QACA (2004)
- The QACA screens financial transactions made by Qatari charitable organizations in order to detect and thwart terrorism financing. 109

Qatar Financial Information Unit, or QFIU (2004)
- Housed in the Qatar Central Bank, the QFIU requires Qatari financial institutions to report suspicious financial transactions. The FIU is tasked with preparing this information for presentation to law enforcement. 110

Combating Money Laundering and Terrorist Finance Law (2010)
- Outlines penalties for money laundering and terrorism financing, which includes imprisonment and fines. 111
- Requires Qatar’s Public Prosecutor to freeze the funds of individuals designated by the U.N. Security Council. 112

Jeddah Communique (2014)
- Qatar signed onto this U.S.-led initiative alongside several other Gulf States, pledging joint action in defeating terrorism and terrorist financing. Specifically, the Communique calls on signatories to “[end] impunity and [bring terrorist] perpetrators to justice.” 113

Qatar has adopted numerous pieces of counterterrorism legislation, but the government refuses to fully enforce it. As Doha partakes in U.S.-led counterterrorism initiatives, the government simultaneously delivers funds and supplies to internationally designated terrorist organizations and harbors internationally designated operatives. As former Under Secretary for Terrorism and Financial Intelligence David Cohen has said, there are extremist operatives in Qatar “that have not been acted against under Qatari law.” 114 In May 2016, Senator Mark Kirk (R-IL) wrote in a letter to Secretary of the Treasury that “the Qatari government should do much more to match

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As former Secretary of State John Kerry has said, Qatar “can’t continue to be an American ally on Monday that sends money to Hamas on Tuesday.”

POLICY PRESCRIPTIONS

In order to combat terrorism and terrorist financing, Qatar will need to fully enforce its own counterterrorism policies. Qatar would also do well to bolster its existing counterterrorism framework, including by designing, maintaining, and publicizing its own terrorist-designation system. The United States should recognize that pressuring Qatar to adopt this political will—and make any strides to its existing framework—is paramount to a strong and effective counterterrorism strategy.

Specifically, the United States must incentivize Doha to:

- Arrest or expel all wanted and internationally designated individuals inside its borders, including the 12 people outlined by CEP’s QATAR-HARBORS campaign
- Expel or arrest all members of the Hamas and Taliban delegations currently domiciled inside Qatar
- Halt all direct support—financial, material, and strategic—to internationally designated terrorist organizations
- Sever all ties with and stakes in financial institutions that associate with or support extremist entities
- Monitor, investigate, and penalize charities and financial institutions accused of providing support to extremist groups
- Submit designated entities to the ramifications outlined in Qatar’s existing counterterrorism legislation
- End ransom payments to terrorist organizations abroad

“[In America] they look at some movements as terrorist movements. In our part of the region, we don’t.” –Emir Tamim Al Thani, September 2014